

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT ST 6002
Pendleton Woolen Mills

TABLE OF CONTENTS

	<u>Page</u>
INTRODUCTION	1
BACKGROUND INFORMATION	2
DESCRIPTION OF THE FACILITY	2
PERMIT STATUS.....	2
SUMMARY OF COMPLIANCE WITH THE PREVIOUS PERMIT	2
WASTEWATER CHARACTERIZATION.....	3
PROPOSED PERMIT LIMITATIONS.....	4
TECHNOLOGY-BASED EFFLUENT LIMITATIONS	4
EFFLUENT LIMITATIONS BASED ON LOCAL LIMITS.....	4
MONITORING REQUIREMENTS	5
OTHER PERMIT CONDITIONS	5
REPORTING AND RECORDKEEPING	5
OPERATIONS AND MAINTENANCE.....	5
PROHIBITED DISCHARGES.....	5
DILUTION PROHIBITED	5
GENERAL CONDITIONS	6
PUBLIC NOTIFICATION OF NONCOMPLIANCE	6
RECOMMENDATION FOR PERMIT ISSUANCE	6
Appendices.....	7
APPENDIX A—PUBLIC INVOLVEMENT INFORMATION	7
APPENDIX B—GLOSSARY.....	8

INTRODUCTION

This fact sheet is a companion document to the draft State Waste Discharge Permit No. ST 6002. The Department of Ecology (the Department) is proposing to issue this permit, which will allow discharge of wastewater to the City of Washougal Publicly Owned Treatment Works (the POTW). This fact sheet explains the nature of the proposed discharge, the Department's decisions on limiting the pollutants in the wastewater, and the regulatory and technical bases for those decisions.

Washington State law (RCW 90.48.080 and 90.48.160) requires that a permit be issued before discharge of wastewater to waters of the state is allowed. This statute includes commercial or industrial discharges to sewerage systems operated by municipalities or public entities which discharge into public waters of the state. Regulations adopted by the state include procedures for issuing permits and establish requirements which are to be included in the permit (Chapter 173-216 WAC).

This fact sheet and draft permit are available for review by interested persons as described in Appendix A—Public Involvement Information.

The fact sheet and draft permit have been reviewed by the Permittee. Errors and omissions identified in these reviews have been corrected before going to public notice. After the public comment period has closed, the Department will summarize the substantive comments and the response to each comment. The summary and response to comments will become part of the file on the permit and parties submitting comments will receive a copy of the Department's response. The fact sheet will not be revised. Changes to the permit will be addressed in Appendix D—Response to Comments.

GENERAL INFORMATION	
Applicant	Pendleton Woolen Mills
Facility Name and Address	Pendleton Woolen Mills (PWM) 2-17th Street; Washougal, WA 98671-0145
Type of Facility	Broadwoven Fabric Mills (Wool)
Standard Industrial Classification (SIC)	2231
Facility Discharge Location	Latitude: 45° 34' 27" N Longitude: 122° 21' 04" W
Treatment Plant Receiving Discharge	City of Washougal Publicly Owned Treatment Works (the POTW)
Contact at Facility	Name: Charles B. Bishop Telephone #: (360) 835-2131 x227
Responsible Official	Name: Charles B. Bishop Title: Plant Manager Address: 2-17th Street; Washougal, WA 98671-0145 Telephone #: (360) 835-2131 x227 FAX # (360) 835-5451

BACKGROUND INFORMATION

DESCRIPTION OF THE FACILITY

Pendleton Woolen Mills (PWM) owns and operates a textile mill which receives scoured wool and processes that material through mixing, carding, spinning, weaving, dyeing, and finishing operations. The Standard Industrial Classification (SIC) code is 2231—Broadwoven Fabric Mills (Wool). Wastewater generated during wool processing is discharged after treatment to the Columbia River through Outfall 001. PWM proposes to redirect all processing wastewater to the City of Washougal Publicly Owned Treatment Works (the POTW). A map of the facility and wastewater treatment plant is in Attachment A of the Application. Stormwater runoff from paved areas and roof drains are routed to Gibbons Creek via unnamed small tributaries at discharge locations 004, 005, and 006 as specified in the previous fact sheet and permit. The runoff is not covered under this permit. If the runoff was from industrial areas or activities exposed to rainfall or stormwater runoff, PWM would have to apply for a stormwater baseline general permit by submitting a Notice of Intent (NOI) for the stormwater discharge.

Process wastewater used to be collected and routed to an equalization basin (ballast pond). The "ballast pond" was taken off line as of January of 1991, and replaced with a new wastewater pump station and equalization tank. Wastewater is currently collected and sent to the vaulted pump station (with secondary containment) where it is screened and pumped to a 300,000 gallon equalization tank. The equalization tank moderates daily flows and provides storage for maintaining weekend and holiday flows to the activated sludge treatment plant. The activated sludge treatment plant includes a 1 million gallon aerated lagoon, a secondary clarifier, and an activated sludge return/wasting system. Treated wastewater is then discharged to the Columbia River. Activated sludge wasted from the treatment plant is land applied to a spray field adjacent to the treatment plant. After connection to the POTW is completed wasted activated sludge will be discharged with effluent. Domestic wastewater is routed to the POTW.

PWM processes up to 14,055 lbs/day of dyed and finished worsted wool and cotton/wool yarn blends. The mill operates continuously five days a week and closes production on weekends and holidays. Hydraulic and organic loading changes associated with start-up and shut-down periods have impacted treatment plant efficiency and effluent quality in the past. Pendleton constructed the new pump station and equalization tank to address this problem. The equalization tank automatically accumulates approximately 300,000 gallons of wastewater prior to weekend shutdowns and meters it to the wastewater treatment plant over the weekend at about 25% normal flow.

PERMIT STATUS

The previous permit for this facility was issued on November 26, 1996. The permit was for a treated industrial wastewater discharge to the Columbia River

An application for a new state waste discharge permit was submitted to the Department on December 8, 2000 and accepted by the Department on January 12, 2001.

SUMMARY OF COMPLIANCE WITH THE PREVIOUS PERMIT

The facility last received an inspection on January 4, 2001. A compliance inspection with sampling was conducted on March 30, 1998.

During the history of the previous permit, the Permittee has not remained in compliance based on Discharge Monitoring Reports (DMRs) and other reports submitted to the Department and inspections conducted by the Department. However, potential for non-compliance because of a direct discharge to surface water won't exist any more when the Permittee stops the direct discharge.

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

WASTEWATER CHARACTERIZATION

The concentration of pollutants in the discharge (1996-2000) was reported in the permit application, Table 3 & 4. The proposed wastewater discharge is characterized for the following parameters that were calculated based on maximum combined concentration in effluent and biosolids:

Parameter	Units	Effluent	Biosolids¹	Combine Effluent & Biosolids	% of local limits
Minimum pH	standard units	7.2			
Arsenic	micrograms per liter of effluent (µg/l)	<10		<10	<13%
Cadmium	(µg/l)	<5		<5	<10%
Chromium	(µg/l)	85.3	523	609	47%
Copper	(µg/l)	30.5	36	67	4%
Lead	(µg/l)	4.7	28	32	8%
Mercury	(µg/l)	<0.3	1	<1	<6%
Molybdenum	(µg/l)		<1	<1	<1%
Nickel	(µg/l)	<20	3	<23	<2%
Selenium	(µg/l)	<2	6	<8	<11%
Silver	(µg/l)	<10		<10	<3%
Zinc	(µg/l)	449	829	1278	43%
Oil and grease (total of petroleum and vegetable based)	milligrams per liter of effluent (mg/l)	5.53			6%

The above table shows that pollutants present in Pendleton effluents are below local limits.

¹ Concentration of pollutants in biosolids that was listed in the permit application in mg/kg of dry weight was converted to µg/L of effluent.

PROPOSED PERMIT LIMITATIONS

State regulations require that limitations set forth in a waste discharge permit must be based on the technology available to treat the pollutants (technology-based) or be based on the effects of the pollutants to the POTW (local limits). Wastewater must be treated using all known, available, and reasonable treatment (AKART) and not interfere with the operation of the POTW.

The more stringent of the local limits-based or technology-based limits are applied to each of the parameters of concern. Each of these types of limits is described in more detail below.

TECHNOLOGY-BASED EFFLUENT LIMITATIONS

All waste discharge permits issued by the Department must specify conditions requiring available and reasonable methods of prevention, control, and treatment of discharges to waters of the state (WAC 173-216-110). Existing federal categorical limitations for this facility are found under 40 CFR Part 410 Subpart B. The following permit limitations are necessary to satisfy the requirement for AKART:

40 CFR 410.26 Pretreatment standards for new sources (PSNS)

Any new source subject to this subpart that introduces process wastewater pollutants into a publicly owned treatment works must comply with 40 CFR part 403. These are the general and specific prohibitions listed in Section S5 in the permit.

EFFLUENT LIMITATIONS BASED ON LOCAL LIMITS

In order to protect the City of Washougal Publicly Owned Treatment Works (the POTW) from pass-through, interference, concentrations of toxic chemicals that would impair beneficial or designated uses of sludge, or potentially hazardous exposure levels, limitations for certain parameters are necessary. These limitations are based on local limits established the POTW and codified in ordinance. Applicable limits for this discharge include the following:

Parameter	Units	Limits
pH	standard units	6.0-9.0
Arsenic	milligrams per liter (mg/l)	0.08
Cadmium	mg/l	0.05
Chromium	mg/l	1.3
Copper	mg/l	1.5
Lead	mg/l	0.4
Mercury	mg/l	0.02
Molybdenum	mg/l	0.15
Nickel	mg/l	0.95
Selenium	mg/l	0.07

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

Parameter	Units	Limits
Silver	mg/l	0.4
Zinc	mg/l	3.0
Oil and grease (total of petroleum and vegetable based)	mg/l	100

Pollutant concentrations in the proposed discharge with technology-based controls in place will not cause problems at the receiving POTW such as interference, pass-through or hazardous exposure to POTW workers nor will it result in unacceptable pollutant levels in the POTW's sludge.

MONITORING REQUIREMENTS

Monitoring, recording, and reporting are specified to verify that the treatment process, if any, is functioning correctly, and that effluent limitations are being achieved (WAC 173-216-110).

The monitoring schedule is detailed in the proposed permit under Condition S2. Specified monitoring frequencies take into account the quantity and variability of the discharge, the treatment method, past compliance, significance of pollutants, and cost of monitoring.

Monitoring for phenol is being required to further characterize the effluent. This pollutant could have a significant impact on the receiving waters.

OTHER PERMIT CONDITIONS

REPORTING AND RECORDKEEPING

The conditions of S3 are based on the authority to specify any appropriate reporting and recordkeeping requirements to prevent and control waste discharges (WAC 273-216-110 and 40 CFR 403.12 (e),(g), and (h)).

OPERATIONS AND MAINTENANCE

The proposed permit contains condition S.5. as authorized under Chapter 173-240-150 WAC and Chapter 173-216-110 WAC. It is included to ensure proper operation and regular maintenance of equipment, and to ensure that adequate safeguards are taken so that constructed facilities are used to their optimum potential in terms of pollutant capture and treatment.

PROHIBITED DISCHARGES

Certain pollutants are prohibited from being discharged to the POTW. These include substances which cause pass-through or interference, pollutants which may cause damage to the POTW or harm to the POTW workers (Chapter 173-216 WAC) and the discharge of designated dangerous wastes not authorized by this permit (Chapter 173-303 WAC).

DILUTION PROHIBITED

The Permittee is prohibited from diluting its effluent as a partial or complete substitute for adequate treatment to achieve compliance with permit limitations.

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

GENERAL CONDITIONS

General Conditions are based directly on state laws and regulations and have been standardized for all industrial waste discharge to POTW permits issued by the Department.

Condition G1 requires responsible officials or their designated representatives to sign submittals to the Department. Condition G2 requires the Permittee to allow the Department to access the treatment system, production facility, and records related to the permit. Condition G3 specifies conditions for modifying, suspending or terminating the permit. Condition G4 requires the Permittee to apply to the Department prior to increasing or varying the discharge from the levels stated in the permit application. Condition G5 requires the Permittee to construct, modify, and operate the permitted facility in accordance with approved engineering documents. Condition G6 prohibits the Permittee from using the permit as a basis for violating any laws, statutes or regulations. Conditions G7 and G8 relate to permit renewal and transfer. Condition G9 requires the Permittee to control production or wastewater discharge in order to maintain compliance with the permit. Condition G10 prohibits the reintroduction of removed pollutants into the effluent stream for discharge. Condition G11 requires the payment of permit fees. Condition G12 describes the penalties for violating permit conditions.

Condition G10 was removed from the permit. The Permittee can reintroduce waste activated sludge to the effluent.

PUBLIC NOTIFICATION OF NONCOMPLIANCE

A list of all industrial users which were in significant noncompliance with Pretreatment Standards or Requirements during any of the previous four quarters may be annually published by the Department in a local newspaper. Accordingly, the Permittee is apprised that noncompliance with this permit may result in publication of the noncompliance.

RECOMMENDATION FOR PERMIT ISSUANCE

This proposed permit meets all statutory requirements for authorizing a wastewater discharge, including those limitations and conditions believed necessary to control toxics. The Department proposes that the permit be issued for two years.

APPENDICES

APPENDIX A—PUBLIC INVOLVEMENT INFORMATION

The Department has tentatively determined to issue a permit to the applicant listed on page 1 of this fact sheet. The permit contains conditions and effluent limitations which are described in the rest of this fact sheet.

The Department will publish a Public Notice of Draft (PNOD) on October 8, 2000 in *The Columbian* to inform the public that a draft permit and fact sheet are available for review. Interested persons are invited to submit written comments regarding the draft permit. The draft permit, fact sheet, and related documents are available for inspection and copying between the hours of 8:00 a.m. and 5:00 p.m. weekdays, by appointment, at the regional office listed below. Written comments should be mailed to:

Water Quality Permit Coordinator
Department of Ecology
Southwest Regional Office
PO Box 47775
Olympia, WA 98504-7775

Any interested party may comment on the draft permit or request a public hearing on this draft permit within the thirty (30) day comment period to the address above. The request for a hearing shall indicate the interest of the party and reasons why the hearing is warranted. The Department will hold a hearing if it determines there is a significant public interest in the draft permit (WAC 173-216-100). Public notice regarding any hearing will be circulated at least thirty (30) days in advance of the hearing. People expressing an interest in this permit will be mailed an individual notice of hearing.

Comments should reference specific text followed by proposed modification or concern when possible. Comments may address technical issues, accuracy and completeness of information, the scope of the facility's proposed coverage, adequacy of environmental protection, permit conditions, or any other concern that would result from issuance of this permit.

The Department will consider all comments received within thirty (30) days from the date of public notice of draft indicated above, in formulating a final determination to issue, revise, or deny the permit. The Department's response to all significant comments is available upon request and will be mailed directly to people expressing an interest in this permit.

Further information may be obtained from the Department by telephone, (360) 407-6280, or by writing to the address listed above.

This permit was written by Jacek Anuszewski, P.E.

Section S7, Best Management Practices Program, was prepared by our engineer working for Hazardous Waste & Toxic Reduction Program.

APPENDIX B—GLOSSARY

Ammonia—Ammonia is produced by the breakdown of nitrogenous materials in wastewater. Ammonia is toxic to aquatic organisms, exerts an oxygen demand, and contributes to eutrophication. It also increases the amount of chlorine needed to disinfect wastewater.

Average Monthly Discharge Limitation—The average of the measured values obtained over a calendar month's time.

Best Management Practices (BMPs)--Schedules of activities, prohibitions of practices, maintenance procedures, and other physical, structural and/or managerial practices to prevent or reduce the pollution of waters of the State. BMPs include treatment systems, operating procedures, and practices to control: plant site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage. BMPs may be further categorized as operational, source control, erosion and sediment control, and treatment BMPs.

BOD₅--Determining the Biochemical Oxygen Demand of an effluent is an indirect way of measuring the quantity of organic material present in an effluent that is utilized by bacteria. The BOD₅ is used in modeling to measure the reduction of dissolved oxygen in a receiving water after effluent is discharged. Stress caused by reduced dissolved oxygen levels makes organisms less competitive and less able to sustain their species in the aquatic environment. Although BOD is not a specific compound, it is defined as a conventional pollutant under the federal Clean Water Act.

Bypass—The intentional diversion of waste streams from any portion of the collection or treatment facility.

Categorical Pretreatment Standards—National pretreatment standards specifying quantities or concentrations of pollutants or pollutant properties which may be discharged to a POTW by existing or new industrial users in specific industrial subcategories.

Compliance Inspection - Without Sampling--A site visit for the purpose of determining the compliance of a facility with the terms and conditions of its permit or with applicable statutes and regulations.

Compliance Inspection - With Sampling--A site visit to accomplish the purpose of a Compliance Inspection - Without Sampling and as a minimum, sampling and analysis for all parameters with limits in the permit to ascertain compliance with those limits; and, for municipal facilities, sampling of influent to ascertain compliance with the 85 percent removal requirement. Additional sampling may be conducted.

Composite Sample—A mixture of grab samples collected at the same sampling point at different times, formed either by continuous sampling or by mixing discrete samples. May be “time-composite”(collected at constant time intervals) or “flow-proportional” (collected either as a constant sample volume at time intervals proportional to stream flow, or collected by increasing the volume of each aliquot as the flow increased while maintaining a constant time interval between the aliquots.

Construction Activity—Clearing, grading, excavation and any other activity which disturbs the surface of the land. Such activities may include road building, construction of residential houses, office buildings, or industrial buildings, and demolition activity.

Continuous Monitoring—Uninterrupted, unless otherwise noted in the permit.

Engineering Report—A document, signed by a professional licensed engineer, which thoroughly examines the engineering and administrative aspects of a particular domestic or industrial wastewater

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

facility. The report shall contain the appropriate information required in WAC 173-240-060 or 173-240-130.

Grab Sample—A single sample or measurement taken at a specific time or over as short period of time as is feasible.

Industrial User—A discharger of wastewater to the sanitary sewer which is not sanitary wastewater or is not equivalent to sanitary wastewater in character.

Industrial Wastewater—Water or liquid-carried waste from industrial or commercial processes, as distinct from domestic wastewater. These wastes may result from any process or activity of industry, manufacture, trade or business, from the development of any natural resource, or from animal operations such as feed lots, poultry houses, or dairies. The term includes contaminated storm water and, also, leachate from solid waste facilities.

Interference— A discharge which, alone or in conjunction with a discharge or discharges from other sources, both:

Inhibits or disrupts the POTW, its treatment processes or operations, or its sludge processes, use or disposal and;

Therefore is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation) or of the prevention of sewage sludge use or disposal in compliance with the following statutory provisions and regulations or permits issued thereunder (or more stringent State or local regulations): Section 405 of the Clean Water Act, the Solid Waste Disposal Act (SWDA) (including title II, more commonly referred to as the Resource Conservation and Recovery Act (RCRA), and including State regulations contained in any State sludge management plan prepared pursuant to subtitle D of the SWDA), sludge regulations appearing in 40 CFR Part 507, the Clean Air Act, the Toxic Substances Control Act, and the Marine Protection, Research and Sanctuaries Act.

Local Limits—Specific prohibitions or limits on pollutants or pollutant parameters developed by a POTW.

Maximum Daily Discharge Limitation—The highest allowable daily discharge of a pollutant measured during a calendar day or any 24-hour period that reasonably represents the calendar day for purposes of sampling. The daily discharge is calculated as the average measurement of the pollutant over the day.

Method Detection Level (MDL)--The minimum concentration of a substance that can be measured and reported with 99% confidence that the analyte concentration is above zero and is determined from analysis of a sample in a given matrix containing the analyte.

Pass-through— A discharge which exits the POTW into waters of the—State in quantities or concentrations which, alone or in conjunction with a discharge or discharges from other sources, is a cause of a violation of any requirement of the POTW's NPDES permit (including an increase in the magnitude or duration of a violation), or which is a cause of a violation of State water quality standards.

pH—The pH of a liquid measures its acidity or alkalinity. A pH of 7 is defined as neutral, and large variations above or below this value are considered harmful to most aquatic life.

Potential Significant Industrial User--A potential significant industrial user is defined as an Industrial User which does not meet the criteria for a Significant Industrial User, but which discharges wastewater meeting one or more of the following criteria:

- a. Exceeds 0.5 % of treatment plant design capacity criteria and discharges <25,000 gallons per day or;

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

- b. Is a member of a group of similar industrial users which, taken together, have the potential to cause pass through or interference at the POTW (e.g. facilities which develop photographic film or paper, and car washes).

The Department may determine that a discharger initially classified as a potential significant industrial user should be managed as a significant industrial user.

Quantitation Level (QL)-- A calculated value five times the MDL (method detection level).

Significant Industrial User (SIU)--

- 1) All industrial users subject to Categorical Pretreatment Standards under 40 CFR 403.6 and 40 CFR Chapter I, Subchapter N and;
- 2) Any other industrial user that: discharges an average of 25,000 gallons per day or more of process wastewater to the POTW (excluding sanitary, noncontact cooling, and boiler blow-down wastewater); contributes a process wastestream that makes up 5 percent or more of the average dry weather hydraulic or organic capacity of the POTW treatment plant; or is designated as such by the Control Authority* on the basis that the industrial user has a reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement (in accordance with 40 CFR 403.8(f)(6)).

Upon finding that the industrial user meeting the criteria in paragraph 2, above, has no reasonable potential for adversely affecting the POTW's operation or for violating any pretreatment standard or requirement, the Control Authority* may at any time, on its own initiative or in response to a petition received from an industrial user or POTW, and in accordance with 40 CFR 403.8(f)(6), determine that such industrial user is not a significant industrial user.

*The term "Control Authority" refers to the Washington State Department of Ecology in the case of non-delegated POTWs or to the POTW in the case of delegated POTWs.

Slug Discharge—Any discharge of a non-routine, episodic nature, including but not limited to an accidental spill or a non-customary batch discharge to the POTW. This may include any pollutant released at a flow rate which may cause interference with the POTW.

State Waters—Lakes, rivers, ponds, streams, inland waters, underground waters, salt waters, and all other surface waters and watercourses within the jurisdiction of the state of Washington.

Stormwater—That portion of precipitation that does not naturally percolate into the ground or evaporate, but flows via overland flow, interflow, pipes, and other features of a storm water drainage system into a defined surface water body, or a constructed infiltration facility.

Technology-based Effluent Limit—A permit limit that is based on the ability of a treatment method to reduce the pollutant.

Total Coliform Bacteria—A microbiological test which detects and enumerates the total coliform group of bacteria in water samples.

Total Dissolved Solids—That portion of total solids in water or wastewater that passes through a specific filter.

Total Suspended Solids (TSS)--Total suspended solids is the particulate material in an effluent. Large quantities of TSS discharged to a receiving water may result in solids accumulation. Apart from any toxic effects attributable to substances leached out by water, suspended solids may kill fish, shellfish, and other aquatic organisms by causing abrasive injuries and by clogging the gills and respiratory passages of

FACT SHEET FOR STATE WASTE DISCHARGE PERMIT NO. ST 6002
Pendleton Woolen Mills

various aquatic fauna. Indirectly, suspended solids can screen out light and can promote and maintain the development of noxious conditions through oxygen depletion.

Water Quality-based Effluent Limit—A limit on the concentration of an effluent parameter that is intended to prevent the concentration of that parameter from exceeding its water quality criterion after it is discharged into a receiving water.